Orleans to the Mississippi coast, folks are beginning the next chapter in their American stories. And together, we can ensure that the legacy of a terrible storm is a country that is safer and more prepared for the challenges that may come. Thank you.

NOTE: The address was recorded at approximately 11:30 a.m. on August 20 in the Roosevelt

Room at the White House for broadcast on August 29. The transcript was made available by the Office of the Press Secretary on August 28, but was embargoed for release until 6 a.m. on August 29. In the address, the President referred to W. Craig Fugate, Administrator, Federal Emergency Management Agency.

## Eulogy at the Funeral Service for Senator Edward M. Kennedy in Boston, Massachusetts August 29, 2009

Your Eminence, Vicki, Kara, Edward, Patrick, Curran, Caroline, members of the Kennedy family, distinguished guests, and fellow citizens: Today we say goodbye to the youngest child of Rose and Joseph Kennedy. The world will long remember their son Edward as the heir to a weighty legacy, a champion for those who had none, the soul of the Democratic Party, and the lion of the United States Senate, a man who graces nearly 1,000 laws and who penned more than 300 laws himself.

But those of us who loved him and ache with his passing know Ted Kennedy by the other titles he held: father; brother; husband; grandfather; Uncle Teddy, or as he was often known to his younger nieces and nephews, "the Grand Fromage," or "the Big Cheese." I, like so many others in the city where he worked for nearly half a century, knew him as a colleague, a mentor, and above all, as a friend.

Ted Kennedy was the baby of the family who became its patriarch, the restless dreamer who became its rock. He was the sunny, joyful child who bore the brunt of his brothers' teasing but learned quickly how to brush it off. When they tossed him off a boat because he didn't know what a jib was, 6-year-old Teddy got back in and learned to sail. When a photographer asked the newly elected Bobby to step back at a press conference because he was casting a shadow on his younger brother, Teddy quipped, "It'll be the same in Washington."

That spirit of resilience and good humor would see Teddy through more pain and tragedy than most of us will ever know. He lost two siblings by the age of 16. He saw two more taken violently from a country that loved them. He said goodbye to his beloved sister, Eunice, in the final days of his life. He narrowly survived a plane crash, watched two children struggle with cancer, buried three nephews, and experienced personal failings and setbacks in the most public way possible.

It's a string of events that would have broken a lesser man. And it would have been easy for Ted to let himself become bitter and hardened, to surrender to self-pity and regret, to retreat from public life and live out his years in peaceful quiet. No one would have blamed him for that

But that was not Ted Kennedy. As he told us: "[I]ndividual faults and frailties are no excuse to give in and no exemption from the common obligation to give of ourselves." Indeed, Ted was the "Happy Warrior" that the poet Wordsworth spoke of when he wrote:

As tempted more; more able to endure, As more exposed to suffering and distress; Thence, also, more alive to tenderness.

Through his own suffering, Ted Kennedy became more alive to the plight and the suffering of others: the sick child who could not see a doctor; the young soldier denied her rights because of what she looks like or who she loves or where she comes from. The landmark laws that he championed—the Civil Rights Act, the Americans with Disabilities Act, immigration reform, children's health insurance, the Family and Medical Leave Act—all have a running thread: that's Kennedy's life work was not to champion the causes of those with wealth or power or special connections; it was to give a

voice to those who were not heard, to add a rung to the ladder of opportunity, to make real the dream of our founding. He was given the gift of time that his brothers were not, and he used that gift to touch as many lives and right as many wrongs as the years would allow.

We can still hear his voice bellowing through the Senate Chamber, face reddened, fists pounding the podium, a veritable force of nature, in support of health care or workers' rights or civil rights. And yet, as has been noted, while his causes became deeply personal, his disagreements never did. While he was seen by his fiercest critics as a partisan lightning rod, that's not the prism through which Ted Kennedy saw the world, nor was it the prism through which his colleagues saw Ted Kennedy. He was a product of an age when the joy and nobility of politics prevented differences of party and platform and philosophy from becoming barriers to cooperation and mutual respect, a time when adversaries still saw each other as patriots.

And that's how Ted Kennedy became the greatest legislator of our time. He did it by hewing to principle, yes, but also by seeking compromise and common cause, not through deal-making and horse-trading alone, but through friendship and kindness and humor. There was the time he courted Orrin Hatch for support of the Children's Health Insurance Program by having his chief of staff serenade the Senator with a song Orrin had written himself, the time he delivered shamrock cookies on a china plate to sweeten up a crusty Republican colleague, the famous story of how he won the support of a Texas committee chairman on an immigration bill. Teddy walked into a meeting with a plain manila envelope and showed only the chairman that it was filled with the Texan's favorite cigars. When the negotiations were going well, he would inch the envelope closer to the chairman. [Laughter] When they weren't, he'd pull it back. [Laughter] Before long, the deal was done. [Laugh-

It was only a few years ago, on St. Patrick's Day, when Teddy buttonholed me on the floor of the Senate for my support of a certain piece of legislation that was coming up for a vote. I

gave him my pledge, but I expressed skepticism that it would pass. But when the roll call was over, the bill garnered the votes that it needed and then some. I looked at Teddy with astonishment and asked how had he done it. He just patted me on the back and said, "Luck of the Irish." [Laughter]

Of course, luck had little to do with Ted Kennedy's legislative success; he knew that. A few years ago, his father-in-law told him that he and Daniel Webster just might be the two greatest Senators of all time. Without missing a beat, Teddy replied, "What did Webster do?" [Laughter]

But though it is Teddy's historic body of achievements that we will remember, it is his giving heart that we will miss. It was the friend and the colleague who was always the first to pick up the phone and say, "I'm sorry for your loss," or, "I hope you feel better," or, "What can I do to help?" It was the boss so adored by his staff that over 500, spanning five decades, showed up for his 75th birthday party. It was the man who sent birthday wishes and thankyou notes and even his own paintings to so many who never imagined that a U.S. Senator of such stature would take the time to think about somebody like them. I have one of those paintings in my private study off the Oval Office, a Cape Cod seascape that was a gift to a freshman legislator who had just arrived in Washington and happened to admire it when Ted Kennedy welcomed him into his office. That, by the way, is my second gift from Teddy and Vicki after our dog Bo. And it seems like everyone has one of those stories, the ones that often start with "You wouldn't believe who called me today."

Ted Kennedy was the father who looked not only after his own three children, but John's and Bobby's as well. He took them camping and taught them to sail. He laughed and danced with them at birthdays and weddings, cried and mourned with them through hardship and tragedy, and passed on that same sense of service and selflessness that his parents had instilled in him. Shortly after Ted walked Caroline down the aisle and gave her away at the altar, he received a note from Jackie that read: "On you the carefree youngest

brother fell a burden a hero would have begged to have been spared. We are all going to make it because you were always there with your love."

Not only did the Kennedy family make it because of Ted's love, he made it because of theirs, especially because the love and the life he found in Vicki. After so much loss and so much sorrow, it could not have been easy for Ted to risk his heart again. And that he did is a testament to how deeply he loved this remarkable woman from Louisiana. And she didn't just love him back. As Ted would often acknowledge, Vicki saved him. She gave him strength and purpose, joy and friendship, and stood by him always, especially in those last, hardest days.

We cannot know for certain how long we have here. We cannot foresee the trials or misfortunes that will test us along the way. We cannot know what God's plan is for us. What we can do is to live out our lives as best we can with purpose and with love and with joy. We can use each day to show those who are closest to us how much we care about them and treat others with the kindness and respect that we wish for ourselves. We can learn from our mistakes and grow from our failures. And we can strive at all costs to make a better world so that someday, if we are blessed with the chance to look back on our time here, we know that we spent it well, that we made a difference, that our fleeting presence had a lasting impact on the lives of others.

This is how Ted Kennedy lived. This is his legacy. He once said, as has already been mentioned, of his brother Bobby that he need not be idealized or enlarged in death because what he was in life, and I imagine he would say the same about himself. The greatest expectations were placed upon Ted Kennedy's shoulders because of who he was, but he surpassed them all because of who he became. We do not weep for him today because of the prestige attached to his name or his office. We weep because we loved this kind and tender hero who persevered

through pain and tragedy, not for the sake of ambition or vanity, not for wealth or power, but only for the people and the country that he loved.

In the days after September 11th, Teddy made it a point to personally call each one of the 177 families of this State who lost a loved one in the attack. But he didn't stop there. He kept calling and checking up on them. He fought through redtape to get them assistance and grief counseling. He invited them sailing, played with their children, and would write each family a letter whenever the anniversary of that terrible day came along. To one widow, he wrote the following: "As you know so well, the passage of time never really heals the tragic memory of such a great loss, but we carry on, because we have to, because our loved ones would want us to, and because there is still light to guide us in the world from the love they gave us." We carry on.

Ted Kennedy has gone home now, guided by his faith and by the light of those that he has loved and lost. At last he is with them once more, leaving those of us who grieve his passing with the memories he gave, the good that he did, the dream he kept alive, and a single, enduring image, the image of a man on a boat, white mane tousled, smiling broadly as he sails into the wind, ready for whatever storms may come, carrying on toward some new and wondrous place just beyond the horizon. May God bless Ted Kennedy, and may he rest in eternal peace.

NOTE: The President spoke at 12:35 p.m. at the Basilica of Our Lady of Perpetual Help. In his remarks, he referred to Sean P. Cardinal O'Malley, Archbishop of Boston; and Victoria R. Kennedy, wife, Kara Kennedy Allen, daughter, Caroline R. Raclin, stepdaughter, Edward M. Kennedy, Jr., and Patrick J. Kennedy II, sons, G. Curran Raclin, stepson, Edmund M. Reggie, father-in-law, and Caroline B. Kennedy, niece, of Senator Kennedy.

## Letter to Congressional Leaders Transmitting an Alternative Plan for Pay Increases for Civilian Federal Employees August 31, 2009

Dear Madam Speaker: (Mr. President:)

I am transmitting an alternative plan for pay increases for civilian Federal employees covered by the General Schedule (GS) and certain other pay systems in January 2010.

Under title 5, United States Code, civilian Federal employees covered by the GS and certain other pay systems would receive a twopart pay increase in January 2010: (1) a 2.4 percent across-the-board adjustment in scheduled rates of basic pay derived from Employment Cost Index data on changes in the wages and salaries of private industry workers, and (2) locality pay adjustments averaging 16.5 percent based on Bureau of Labor Statistics salary surveys of non-Federal employers in each locality pay area. According to the statutory formula, for Federal employees covered by the locality pay system, the overall average pay increase would be about 18.9 percent. This total Federal employee pay increase would cost about \$22.6 billion in fiscal year 2010 alone.

Title 5, United States Code, authorizes me to implement an alternative pay plan if I view the adjustments that would otherwise take effect as inappropriate due to "national emergency or serious economic conditions affecting the general welfare." For the reasons described below, I have determined that it is appropriate to exercise my statutory alternative plan authority to set an alternative January 2010 across-the-board pay increase. If needed, I will provide a plan for locality pay rates by the statutory deadline of November 30.

A national emergency, within the meaning of chapter 53 of title 5, has existed since September 11, 2001. Likewise, with unemployment at 9.5 percent in June to cite just one economic indicator, few would disagree that our country is facing serious economic conditions affecting the general welfare. The growth

in Federal requirements is straining the Federal budget. Full statutory civilian pay increases costing \$22.6 billion in 2010 alone would put even more stress on our budget. Such an increase would cost \$19.9 billion more than the 2.0 percent overall Federal civilian pay increase that I proposed in my 2010 Budget and would build in later years.

Accordingly, I have determined that under the authority of section 5303(b) of title 5, United States Code, an across-the-board increase of 2.0 percent shall go into effect on the first day of the first applicable pay period beginning on or after January 1, 2010.

Finally, the law requires that I include in this report an assessment of the impact of my decision on the Government's ability to recruit and retain well-qualified employees. I do not believe this decision will materially affect our ability to continue to attract and retain a quality Federal workforce. To the contrary, since any pay raise above the amount proposed in this alternative plan would likely be unfunded, agencies would have to absorb the additional cost and could have to reduce hiring to pay the higher rates. Moreover, the GS "quit" rate continues to be very low (2.1 percent on an annual basis), well below the overall average "quit" rate in private enterprise. Should the need arise, the Government has many compensation flexibilities, such as recruitment and retention incentives, and special salary rates, to maintain the high quality workforce that serves our Nation.

Sincerely,

## BARACK OBAMA

NOTE: Identical letters were sent to Nancy Pelosi, Speaker of the House of Representatives, and Joseph R. Biden, Jr., President of the Senate.